



# Notice of meeting of

#### **Shadow Executive**

**To:** Councillors Scott (Chair), Gunnell, King, Looker, Merrett,

Potter and Simpson-Laing

Date: Wednesday, 1 October 2008

**Time:** 5.30 pm

**Venue:** The Guildhall, York

# **AGENDA**

#### 1. Declarations of Interest

At this point, Members are asked to declare any personal or prejudicial interests they may have in the business on this agenda.

#### 2. Exclusion of Press and Public

To consider excluding the public and press from the meeting during consideration of any exempt information as detailed on the agenda for the Executive meeting to be held on 7 October 2008, under Schedule 12A to Section 100A of the Local Government Act 1972, as amended by the Local Government (Access to information) (Variation) Order 2006.

## **3. Minutes** (Pages 1 - 6)

To approve and sign the minutes of the Shadow Executive meeting held on 17 September 2008.





## 4. Public Participation

At this point in the meeting members of the public who have registered their wish to speak regarding an item on the agenda or an issue within the Shadow Executive's remit can do so. The deadline for registering is Tuesday 30 September 2008, at 5.00 pm.

# 5. Executive Meeting on 7 October 2008 - Calling-in

To consider the items on the agenda for the Executive meeting to be held on 7 October 2008, and to take a decision on whether to call-in any of these items.

Please note that the reports relating to these items will be published on the Council's website on 26 September 2008. The website address is **www.york.gov.uk** Copies of the Executive agenda and reports are also available for viewing at public libraries in York and can be obtained by telephoning Democracy Support Group on York (01904) 551088.

# 6. Any Other Matters which the Chair decides are urgent under the Local Government Act 1972.

# **Democracy Officer:**

Name: Simon Copley

Contact details:

- Telephone (01904) 551078
- E-mail simon.copley@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details are set out above.

## **About City of York Council Meetings**

#### Would you like to speak at this meeting?

If you would, you will need to:

- register by contacting the Democracy Officer (whose name and contact details can be found on the agenda for the meeting) no later than 5.00 pm on the last working day before the meeting;
- ensure that what you want to say speak relates to an item of business on the agenda or an issue which the committee has power to consider (speak to the Democracy Officer for advice on this);
- find out about the rules for public speaking from the Democracy Officer.

A leaflet on public participation is available on the Council's website or from Democratic Services by telephoning York (01904) 551088

#### Further information about what's being discussed at this meeting

All the reports which Members will be considering are available for viewing online on the Council's website. Alternatively, copies of individual reports or the full agenda are available from Democratic Services. Contact the Democracy Officer whose name and contact details are given on the agenda for the meeting. Please note a small charge may be made for full copies of the agenda requested to cover administration costs.

#### **Access Arrangements**

We will make every effort to make the meeting accessible to you. The meeting will usually be held in a wheelchair accessible venue with an induction hearing loop. We can provide the agenda or reports in large print, electronically (computer disk or by email), in Braille or on audio tape. Some formats will take longer than others so please give as much notice as possible (at least 48 hours for Braille or audio tape).

If you have any further access requirements such as parking close-by or a sign language interpreter then please let us know. Contact the Democracy Officer whose name and contact details are given on the order of business for the meeting.

Every effort will also be made to make information available in another language, either by providing translated information or an interpreter providing sufficient advance notice is given. Telephone York (01904) 551550 for this service.

যদি যথেষ্ট আগে থেকে জানানো হয় তাহলে অন্য কোন ভাষাতে তথ্য জানানোর জন্য সব ধরণের চেষ্টা করা হবে, এর জন্য দরকার হলে তথ্য অনুবাদ করে দেয়া হবে অথবা একজন দোভাষী সরবরাহ করা হবে। টেলিফোন নম্বর (01904) 551 550।

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#### **Holding the Executive to Account**

The majority of councillors are not appointed to the Executive (38 out of 47). Any 3 non-Executive councillors can 'call-in' an item of business from a published Executive (or Executive Member Advisory Panel (EMAP)) agenda. The Executive will still discuss the 'called in' business on the published date and will set out its views for consideration by a specially convened Scrutiny Management Committee (SMC). That SMC meeting will then make its recommendations to the next scheduled Executive meeting in the following week, where a final decision on the 'called-in' business will be made.

#### **Scrutiny Committees**

The purpose of all scrutiny and ad-hoc scrutiny committees appointed by the Council is to:

- Monitor the performance and effectiveness of services;
- Review existing policies and assist in the development of new ones, as necessary; and
- Monitor best value continuous service improvement plans

#### Who Gets Agenda and Reports for our Meetings?

- Councillors get copies of all agenda and reports for the committees to which they are appointed by the Council;
- Relevant Council Officers get copies of relevant agenda and reports for the committees which they report to;
- Public libraries get copies of **all** public agenda/reports.

City of York Council		Committee Minutes
MEETING	SHADOW EXECUTIVE	

DATE 17 SEPTEMBER 2008

PRESENT COUNCILLORS SCOTT (CHAIR), GUNNELL, KING,

LOOKER, MERRETT, POTTER AND SIMPSON-

**LAING** 

#### 71. DECLARATIONS OF INTEREST

Members were invited to declare at this point in the meeting any personal or prejudicial interests they might have in the business on the agenda.

Cllr Merrett declared a personal, non prejudicial interest in item 6 on the Executive agenda (Cycling City Strategy), as a member of Cycling England and an Honorary Member of the CTC, and in item 9 on the Executive agenda (Waste Management Strategy), as an employee of a company involved in a bid in relation to the Council's waste management activities.

#### 72. EXCLUSION OF PRESS AND PUBLIC

RESOLVED: That the press and public not be excluded from the

meeting as there was no exempt information detailed on the agenda for the Executive meeting to be held on 23 September 2008, under Schedule 12A to Section 100A of the Local Government Act 1972, as amended by the Local Government (Access to information)

(Variation) Order 2006.

#### 73. MINUTES

RESOLVED: That the minutes of the last meeting of the Shadow

Executive held on 3 September 2008 be approved and

signed by the Chair as a correct record.

#### 74. PUBLIC PARTICIPATION

It was reported that there had been no registrations to speak at the meeting under the Council's Public Participation Scheme.

#### 75. EXECUTIVE FORWARD PLAN

The Shadow Executive made the following comments on the Forward Plan at page 17 of the papers circulated for the Executive meeting to be held on 23 September 2008:

The Shadow Executive agrees to provisionally request officers' attendance for the following items on the Executive Forward Plan:

#### Executive on 7 October

- Maximising Attendance
- First Corporate Performance & Finance Monitor
- First Capital Monitor
- Thriving City Report Back
- Update on Review of Community Transport
- Customer Strategy

#### Executive on 21 October

• Strategic Risk Register, Annual Risk Management Report & Update on Risk Management Strategy.

#### 76. JOINT STRATEGIC NEEDS ASSESSMENT FOR YORK

The Shadow Executive considered a report which was listed as item 5 on the agenda for the Executive meeting on 23 September 2008, at page 23. The report introduced the Joint Strategic Needs Assessment (JSNA) for York, which was intended to improve health and wellbeing across the City. It asked the Executive to accept the report, make recommendations for future inclusion and agree how those recommendations which related to City of York Council should be taken forward.

Having discussed the issues set out in the report, the following comments were agreed:

The Shadow Executive recommends that both options (1 and 2) be agreed, to ensure that priorities are embedded within partner organisations as well as in the Council, since partners will be required to implement the recommendations in the JSNA.

RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.

(ii) That the item not be called in.

#### 77. CYCLING CITY STRATEGY

The Shadow Executive considered a report which was listed as item 6 on the agenda for the Executive meeting on 23 September 2008, at page 63. The report asked the Executive to approve a draft strategy and action plan for submission to Cycling England, following the success of the Council's bid for cycling city status and associated grant funding.

Having discussed the issues set out in the report, the following comments were agreed:

#### The Shadow Executive:

- Supports the Strategy, but is concerned that it may not be radical enough to make the step change required to increase the number of cyclists and the distance and frequency of cycling journeys.
- Has concerns in particular about the access to the station and Scarborough Bridge, the lack of provision of whole routes to key destinations and the fact that the funding put into the Strategy may not amount to an increase in the number of cyclists overall.
- Considers that a more radical approach is needed in order to reach non-cyclists and find out why they do not cycle.
- Considers that work should be undertaken to review and monitor existing green transport plans before adding new plans.
- Advises the Executive to take a holistic approach and to consider this item in conjunction with the next item on the agenda (Outer Ring Road Improvement Options).
- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
  - (ii) That the item not be called in.

#### 78. OUTER RING ROAD IMPROVEMENT OPTIONS

The Shadow Executive considered a report which was listed as item 7 on the agenda for the Executive meeting on 23 September 2008, at page 91. The report presented the results of a study of the projected performance of the Outer Ring Road, provided options for improvements to be included in a proposed Access York Phase 2 bid to the Regional Transport Board (RTB) and sought approval in principle to submit a bid to the RTB.

Having discussed the issues set out in the report, the following comments were agreed:

#### The Shadow Executive:

- Supports Option B2, but considers that stronger detail is required of ancillary measures to support the city centre and capture the potential gains arising from the improvements.
- Welcomes the measures set out in paragraph 60 of the report with regard to the city centre.
- But is concerned that the notional figure of £4m is not enough to satisfy provision of ancillary measures around the city centre needed to increase cycling.
- Is concerned that the trip generation effects of the various improvements have not yet been implemented.
- Welcomes the emphasis placed upon the traffic congestion scrutiny topic.

- Is concerned that a number of the proposed junction improvements are not compatible with Cycling City objectives.
- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
  - (ii) That the item not be called in.

#### 79. MEDIUM TERM FINANCIAL STRATEGY 2009/10 TO 2011/12

The Shadow Executive considered a report which was listed as item 8 on the agenda for the Executive meeting on 23 September 2008, at page 129. The report set out the Council's financial position for the next three years and potential options for bridging the gap between the expected budgetary position and the funding available, and sought endorsement of a number of longer term improvements to the financial planning and budget process to help secure the Council's financial position in the future.

Having discussed the issues set out in the report, the following comments were agreed:

#### The Shadow Executive:

- Considers that this is a poor report. It is lacking in that there are no details of potential growth items and contains no detail of departmental cost pressures. It is therefore not rigorous and does not give a true picture.
- Would like more detail on how the efficiency agenda is to be achieved, especially in the light of delays to the Hungate project, and would request a timetable and a report back on Member involvement.
- Is very concerned that the current administration had no handle on the financial situation.
- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
  - (ii) That the item not be called in.

#### 80. WASTE MANAGEMENT STRATEGY 2008/2014 - REFRESH

The Shadow Executive considered a report which was listed as item 9 on the agenda for the Executive meeting on 23 September 2008, at page 139. The report provided an update on the Waste Strategy approved by the Executive in October 2007, considered the impact of the Waste Strategy for England 2007, and recommended the adoption of a 50% recycling target for the City and action plans to achieve this.

Having discussed the issues set out in the report, the following comments were agreed:

#### The Shadow Executive:

- Supports the Strategy, with the exception of the recommendation in paragraph 69.3 of the report.
- Would want to see the results of the pilot in The Groves area, and in particular the implications for flats and the various types of properties with no rear access before a decision is made on Alternate Week Collections – this must come back to Members for a decision.
- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
  - (ii) That the item not be called in.

#### 81. WASTE MINIMISATION STRATEGY AND ACTION PLAN 2008-2011

he Shadow Executive considered a report which was listed as item 10 on the agenda for the Executive meeting on 23 September 2008, at page 159. The report sought approval for a comprehensive waste minimisation strategy and action plan for the period 2008 to 2011.

Having discussed the issues set out in the report, the following comments were agreed:

#### The Shadow Executive:

- Welcomes this report the Strategy is key to achieving the goals set out in the previous agenda item.
- Considers that there should be more emphasis on reducing business waste, especially biodegradable and food waste.
- Is concerned about some of the management issues around Household Waste Sites with items brought for recycling ending up in landfill.
- Is pleased with the variety of campaigns but feels that better communication is needed to ensure that residents are engaged than has happened in the past.

RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.

(ii) That the item not be called in.

# 82. HOUSEHOLD WASTE RECYCLING CENTRES - PERMITS AND CONTROLS

The Shadow Executive considered a report which was listed as item 11 on the agenda for the Executive meeting on 23 September 2008, at page 189. The report asked the Executive to consider introducing a permits scheme to help control trailers and the size of vehicles using the Council's Household Waste Recycling Centres, in order to reduce the level of illegal

trade waste disposal and limit the amount of construction and demolition waste that can be disposed of at the sites.

Having discussed the issues set out in the report, the following comments were agreed:

#### The Shadow Executive:

 Is happy with the recommendations in the report (Options 1 and 2) but, with regard to Option 1, wonders what the position is with voluntary organisations – whether they are likely to be offered a reduced rate.

RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.

(ii) That the item not be called in.

# 83. LOCAL GOVERNMENT INFORMATION UNIT'S CARBON TRADING COUNCILS SCHEME AND CITY OF YORK COUNCIL CARBON MANAGEMENT PROGRAMME

The Shadow Executive received a report which responded to their questions relating to the Local Government Information Unit's (LGIU) Carbon Trading Councils Scheme (CO<sub>T</sub>), and the current City of York Council's Carbon Management Programme.

Officers reported at the meeting that they had recently met with Carbon Action Yorkshire and would now be looking at signing up to a pilot whereby a scheme similar to the LGIU CO<sub>T</sub> could be trialled within a small part of the Council between January and December 2009. This would enable the work to be managed and resourced more easily, ensuring that the Council was well placed to respond to the introduction of the mandatory Carbon Reduction Commitment in 2010.

Members welcomed this additional information, which set a more positive note than the written report, and expressed the hope that directorates would sign up to the pilot scheme and that outside organisations would also be able to participate, under the Council's leadership.

RESOLVED: That the report, and the update information provided at the meeting, be noted and that Officers be thanked for their attendance.

REASON: To inform the Shadow Executive.